

# Governor's Methamphetamine Task Force Meeting minuets June 25, 2008

## **Summary**

## Methamphetamine Task Force Members Present (15):

Honorable Barbara LaWall (Pima County Attorney, Chair)

Aimee Amado (Arizona Families F.I.R.S.T., Arizona Department of Economic Security Arizona)

Anthony Coulson (Assistant Special Agent in Charge, U.S. Drug Enforcement Administration)

Billie Grobe (Chief Probation Officer, Yavapai County)

Brian Wilcox (Narcotics and Organized Crime Bureau, Arizona Department of Public Safety)

Carol Chicharello (AHCCCS, Tribal Relations Liaison)

Don Sherrard for Commander Mike Parra (Phoenix Police Department)

Jennifer Perkowski for Jane Irvine (Director, Community Outreach and Education, Arizona Attorney General's Office)

John Dempsey (Chief Administrator, Arizona Department of Juvenile Corrections)

Karen Zeigler for Kathy Karam (Program Manager, Arizona Criminal Justice Commission)

Rich Rosky (HIDTA Coordinator, NMCI Southwest Meth Initiative)

Steve Tyrrell (Program Manager, Arizona Administrative Office of the Courts)

Terry Rozema (Commander, Pima County/Tucson Metropolitan Counter Narcotics Alliance)

Tracy Hastings (Lead Substance Abuse Clinical Advisor, Arizona Department of Health Services)

### Members Absent (10):

Don Stapley (County Supervisor, Maricopa County Board of Supervisors)

Hope McDonald Lonetree (Councilwoman, 20th Navajo Nation Council)

Len Ditmanson (M.D., Medical Director, COPE Behavioral Services)

Kathy Rice (Prevention Education Specialist, Arizona Department of Education)

Pat Benchik (Executive Director, COPE Behavioral Services)

Sylvia Homer (Colorado River Indian Tribe Methamphetamine Coalition)

Scott Cocuzza (Business and Community Member)

Steve Schieman (Investigations Officer, Target Corporation)

Dean Wright (Compliance Officer, Arizona State Board of Pharmacy)

Warren Koontz (Inter Tribal Council)

### Public members (7):

Brant Benham (Narcotics and Organized Crime Bureau, Arizona Department of Public Safety)

Colleen Copple (SAI)

David Neri (Commander, Tucson Police Department)

Jim Copple (SAI)

Kim Dalfries (SAI)

Sonya Cleveland (Indiana Criminal Justice Commission)

T. Neil Moore (Indiana Criminal Justice Commission)

# CALL TO ORDER

Chairwoman Barbara LaWall called the meeting to order at 10:14 a.m.

# WELCOME AND INTRODUCTIONS

Ms. LaWall welcomed members and the guests from Indiana and directed the group to provide introductions.

# **APPROVAL OF 3-26-08 MINUTES**

Ms. LaWall called members attention to the minutes. one correction, insertion of Bille Grobe as in attendance. Mr. Dempsey motioned to approve minutes, seconded by Mr. Coulson and motion carried with no objections.

Ms. LaWall reviewed the agenda for the meeting.

# **OVERVIEW OF THE ANNUAL REPORT**

Ms. LaWall thanked members of the Task Force for their participation. She noted that there are successes not included in the report and encouraged members to provide full report out on successes.

Mr. Copple noted that recommendations were not written in stone and mentioned that the group would have an opportunity to review and update the recommendations later on this morning.

Mr Copple discussed that at the last meeting the group identified barriers of multiple agencies' lack of collaboration over single initiative. The monthly reporting format was revised to better collect outcomes and inform the Task Force. Mr. Copple thanked agencies for their input to the draft progress report and noted that Monday June 30, 2008 would be the "last chance" to make edits to the report as it will be released the following week. Mr Copple began a review of the latest draft of the annual report,

Review of Task Force members, accurate names (pg 5). Ms. LaWall asked if changes to names could be made because of new people on Task Force. Kim explained that if we wanted to add real members to the task force, it would need to be vetted by Dennis Burke, Governor's Chief of Staff and ASAP Chair. However and edits to names that were missed in the report could be included.

Pg 11 begins outcomes as submitted through May 2007 recommendations. Recommendation #2 was stymied by funding. Ms. Hastings from ADHS feels she can add to the outcomes that are currently listed, and will send to Briana to include in the final version.

Recommendation #3 had a lot of activity (media) but still needs more assessment of effectiveness of media campaigns (this report reflects diverse media approaches). Ms. LaWall asked when we can get data for these activities ie Recommendation #3, suggesting AYS data; she would like to know if there has been an influence in behavior. Ms. Zeigler said Arizona Youth Survey was just completed in 2008; and will have data in the next 30 days that could be used for comparison with years before and perhaps some correlations with meth media campaigns identified in recommendation 3. Ms.Zeigler said data is based on risk and protective factors. Mr Copple notes he has an advantage by looking at 8 states through the COPS initiative; and says AZ has a history of collaboration and has created a lot of structural change. AYS survey results will get to outcomes and a precise story of Task Force effectiveness. Ms LaWall said there is nothing on evidence-based techniques and research, then assessment, and remembers anecdotal information about Pima County social marketing. Mr. Neri said that the goals for the social marketing in Pima County were not to vilify meth users. He notes the campaign included hotlines to join the Meth-free alliance, and seek treatment or help. Mr. Copple says a lot of media activity at local and state level, based on his work with ONDCP media, a lot of contamination of results (ie lots influence outcomes), and surveys don't capture all of the results. Meth Project's methodology, information has changed and updated since the last year.

Recommendation #5 involved Arizona Substance Abuse Partnership work. Mr. Copple says the Arizona ATR grant is the only state dedicated to solely methamphetamine, and notes SAMHSA is very impressed with what Arizona is doing.

Recommendation #6. No changes noted.

Recommendation #7. Ms. O'Connor gives an update on Arizona Mexico Commission Summer Plenary Session with Governor Napolitano and Governor Bours, which included the signing of drug trafficking declarations.

Recommendation #8. Building out infrastructure to get information and share. HIDTA was identified as the centralized data-center for collection and analysis. Mr.Rosky says bullet 2 was completed by Maricopa County Sheriff's Office and HIDTA Meth Task Force, not DPS. Also, Action Step B requires change because it is retail "pharmacy," focus is on all retail stores.

Recommendation #9. No changes noted.

Recommendation #10. Decrease in meth lab incidents, relationship of monitoring also with Rec #8. Some of these reports show increase in labs, maybe just manifesting themselves different, still a problem just different. Mr. Sherrard said a with Mexico's legal crackdown on import of pseudoephedrine we may see a rise in local methamphetamine labs.

Mr. Copple said if any other information or changes for Progress Report, send to Briana Kreibich by Monday. Jim says it is very encouraging and an exciting progress report. Ms. LaWall emphasized that progress report should show specific outcomes. This will be useful in dealing with the Editorial Board. Pima County has accomplished a lot that's not in the Progress Report and wants more reporting of data. She indicated if anyone has other information not reflected, then they should be in the report in order to demonstrate to Governor Napolitano progress.

# OVERVIEW OF THE CAPACITY REPORT

Ms. O'Connor wanted to review the Capacity Report, released on April 15 in response to Executive Order 2008-01 issued in January by the Governor. This EO prioritized substance abuse treatment capacity for CPS-identified families. The Governor requested a report on the state's capacity to treat substance abuse by April 2008. The Epidemiology workgroup completed this report along with other groups for the Governor. Ms. O'Connor notes the full Capacity Report available online at DSAP web-site, the one pager in the packets highlights the relevant findings. This was the first attempt to gather the States capacity, better target resources, and better identify gaps in resources. Ms. O'Connor review the findings and reiterated this is a first step and this information will be used to go to the next level. The Governor wants an update in 2 weeks from now from State agencies on how they have changed policy to comply with the EO. Ms. LaWall mentioned that at beginning of the Task Force, a lot of this data was unknown and there was no way to figure it out. Now there is knowledge of our capacity in AZ. Mr. Copple said since the beginning of Task Force, when data gaps were identified, the Epi Workgroup was asked to look at issues not in their grant purview; he was pleased with their flexibility to help out and use innovative strategies to identify capacity and better target resources.

# DISSCUSION OF RECOMMENDATIONS

Mr. Copple referred members to recommendations in report and noted that some recommendations would be pulled or changed as the group reviews He noted that some recommendations were high in importance and low in feasibility and may be more long-term, as infrastructure is built in order to implement, and that today is the beginning of the conversation in modifying recommendations.

Ms. Grobe noted that the information regarding support and strategies for local coalitions may need to be included - may need to include this in recommendation 4 or 6 and create a mechanism to collect information for coalition

#### Recommendation 1

Mr. Copple asks if if has been completed? Ms. O'Connor says Action Step B was completed through ASAP, and the Epi Workgroup. The clearinghouse is not there, although resources were added to the website; the Action Step C needs more attention. Action Step A was implemented by naming Dr. Kim O'Connor the Director "drug czar". Mr. Coulson doesn't think the position has been elevated to the proper "cabinet" level position, he notes the position needs the authority to drive policy. Mr. Dempsey asked Ms. O'Connor if she feels she has the authority. She says with ASAP the support is there, and that body is a great mechanism to drive policy. Mr. Dempsey says the mechanism is there but Mr. Coulson thinks some power is still necessary. He feels the position should report to someone at Dennis Burke's level; and empowered to make policy decisions. The Director ought to have, according to Ms. LaWall, authority to direct department heads to produce the data; does Ms. O'Connor have that authority? Ms. O'Connor says the support and relationships and collaboration is there, but it is relational, not positional. Mr. Copple would like to write some language that elevates the power of the position. Ms. LaWall asked T. Neil Moore, guest from Indiana, if Indiana has a "drug czar," he says there is nothing really similar. Mr. Copple said that as far as he knows, Boston University Institute of Health gave recommendations closer to ASAP, but positional role of policy only exists in one state, although the infrastructure doesn't exist. He notes that Ms. O'Connor has navigated this well relationally but she still needs more power. Therefore, Action Step A and C need work, more language on that part. Ms. O'Connor said vis-à-vis clearinghouse, need suggestions from Task Force on what that clearinghouse might be. Ms. Zeigler asked if other states have something like this, Ms. LaWall says The U of A has a clearinghouse for child abuse, also national clearinghouse from SAMHSA and NIJ. Ms. Copple said that maybe Action Step C should be moved to Recommendation #4 for administrative reasons.

#### Recommendation 2

Ms. Hastings says DHS is half-way, but nothing new in terms of changes. Ms. O'Connor wondered if ADE was involved? Ms. Kreibich noted that this recommendation was not written for "completion" but was intended as on-going according to ADE. Ms. LaWall wanted some data and evaluation for the screening tools. Ms. Hastings says that some outcomes should have reflected all that. Ms. LaWall said it looks like their recommendation report hasn't captured enough to add to it. Mr. Copple said if there is a funding or institutional barrier that the Task Force faces, it does not reflect a problem of the Task Force. Ms. O'Connor noted that because of the budget year and funding – do we want to continue to say fund? Mr. Dempsey noted that possibility of finding grants from elsewhere. Ms. Ziegler confirmed that recommendations would be going through ASAP PIJ process. Mr. Copple agreed with Mr. Dempsey, stating that there may be other ways to go about developing these important partnerships'. Mr. Dempsey stated that maybe identify funding sources and Ms. Ziegler stated add in public or private partnerships

#### Recommendation 3

Ms. O'Connor says AYS 2008 data will help with determining evidence-based practices and which campaigns work. Ms. LaWall said that Dennis Embry, PAXIS, would discuss

the elements of an effective, research-based awareness campaign, and these elements could be looked at vis-à-vis the six media campaigns. Some local coalitions are looking for ways to connect with local media. Ms. Grobe stated that it may be important to include ways to provide media related support for local coalitions. Ms. O'Connor suggested a production of a guide with good media campaigns, fact sheets, and information guides for research-based evidence. Mr. Copple said some coalition toolkits exist from CADCA and National Crime Prevention. These actions steps will be refined.

#### Recommendation 4

Will add Recommendation 1, Action Step C to this recommendation. The clearinghouse should be a single-point of contact, Ms. LaWall said don't move the action step to this recommendation, since there is a question of how to delay on-set among high-risk populations. Mr. Copple wonders how to set benchmarks, trainees, best practices; need to set some performance measures, goals and measurable outcome language. Mr. Copple commented that it would be best to stay in place and no objections.Mr. Copple said that the Treatment Capacity Report, mentioned with GIS mapping, an emerging prevention and intervention strategy for coalitions to look at, since it is showing outcomes and might get federal money.

Mr. Neri said that GIS used in a neighborhood setting in Pima County for implementation of 10 Recommendations, help residents come up with plans that work specifically for them, with goal of "sustainability" and self-reliance for residents. Documented results from a year and activity after the massive enforcement efforts stop, to jointly strategize. Using strategies based on scientific data, established 25 measures with enforcement, intervention, prevention, treatment, 60% reduction in drug-related crime in the area. Neighbors established 25 partnerships for strategies, on-going Community and Law Enforcement Task Force, provide 3 priorities and they work with police etc to get resources only if they can't do it themselves. Review after every month of successes and areas needing more work and priorities. Putting neighbors in the power, police involved. Mr. Copple said he has had a lot of discussion with enforcement officials to use similar GIS strategies, data-driven and community-empowered, coalition. Mr. Neri showed "Turning the Corner," published by the Meth-Free Alliance, mechanisms involved. Mr. Copple wanted to look at ways to replicate this, design opportunities and some more federal funding available. Coalitions the instigators and funding to coalitions, Ms. LaWall said the political will of neighborhoods can make everything work. She said that Mr. Neri needs to put this information in the Annual Report (quantifiable).

### Recommendation 5

Mr. Dempsey said that ADC needs to expand to juvenile corrections, ie involve role of probation, local efforts, services, etc. Expand beyond the incarcerated, under supervision. Juvenile Corrections move to re-entry. Mr. Tyrrell referred to increase in "services to" drug courts, since establishing more drug courts requires more institutional budget cuts, difficult to move from drug courts Action Step A. Ms. LaWall asked for clarification of outcomes with data, quantifiable information about expanded services, etc.

#### Recommendation 6

Mr. Tyrell wanted clarification on Action Step C, refers to de-toxification centers. ASAP functions provide strategy and framework, "develop" to "implement" the framework to expand access to treatment. Action strategy focused .Ms. Hastings noted that those are the rural detox centers that will likely open in July – In responding to a question from Mr. Tyrell Ms. Hastings confirmed that it is appropriate to continue to include as recommendation. Ms. Ziegler noted that a gap in reporting federal funding coming in and not getting reported – noted that this could be captured under #5 – stated that there is success in holding onto this funding

#### Recommendation 7

Ms. LaWall asked that collaboration with TNA, DEA and other agencies with many results; need to put down complex crime-related outcomes. Need for these mechanisms to connect community coalitions at an institutional level. Involve PPP better. Mr. Coulson said need to capture certain operations in the background, get law enforcement right. Mr. Rosky mentioned the Four Corners Summit, but the subject matter expanded beyond meth, involved cross-border interstate communication and issues of sovereignty. Mr. Copple suggested a future recommendation since tribal issues tend to get lost, and need to emerge specific progress. Mr. Coulson said a need to publish certain briefings can't solve tribal issues and get collaboration. Colorado River Indian Tribe worked with HIDTA funding, some recommendations needed for tribal involvement. Mr. Coulson also said many barriers at the federal level; outreach has been done but need to modify Action Step A. Mr. Coulson notes that challenges of addressing the first action step, and said the call has been made and that maybe we need to modify it to include a "green, yellow, red" system. Modify recommendation to include long term strategy

#### Recommendation 8

Mr. Sherrard discussed data on 186 persons that have exceeded their purchase amounts, just at CVS pharmacies, since June 1 until June 24 across Arizona. Mr. Sherrard says that 148 in metro Phoenix, and there is evidence that people are working together. Says that Mexico has taken strong measures against pseudoephedrine capture, but US has not. This data shows a need for strengthen enforcement. Discussed possible policy change to include hard rather than soft so (currently the Board of Pharmacy has the choice to allow only pharmacies to sell pseudoephedrine or allow the sale of pseudoephedrine for any retail store with a permit to sell and Arizona currently only mandates stores to have a permit – so a dollar store for example can sell pseudoephedrine Need to recognize the vendors; he says most of the pharmacies have been very cooperative with law enforcement but the need for the Legislature to strengthen pseudophedrine law on a state level, not separate local issues, and this data shows that. This recommendation should be taken, beyond just tracking information and buyers. AARIN implemented in Maricopa County, but is languishing, according to Mr. Copple. Ms. LaWall said she tried it in Pima County but there was failure because of financial reasons, ASU staffing AARIN in Maricopa County. Mr. Moore asked whether or not Arizona has developed public domain software. Mr. Rosky noted Arizona has bulk transmission from retailers; however Kentucky has real time data. Mr. Rosky stated that we received our software for free from Tennessee and we purchased the hardware

#### Recommendation 9

Ms. Prekowoski said she is meeting with Mohave County and Apache County on their individual DEC protocols. She has met with all county attorneys (except Graham) that haven't established DEC protocols. Mr. Coulson said there is a need for the protocol to "define" what a DEC is, based on individual jurisdictions. Mr. Dempsey says that each county has different models for child abuse. Ms. LaWall answered Mr. Copples' question that definition of child abuse is statewide, but statewide protocols to deal with it depends on county jurisdictions because a statewide protocol might be used against county-based law enforcement. Ms. LaWall says that the protocols all have "safety" as a priority, but how to deal with it depends on the county's resources; "we cannot impose what we have in Maricopa County and Pima County in other counties." Differing plans due to population density, access to advocacy centers, geographic distances and specialized strengths. Mr. Copple wanted to establish benchmarks for protocols. Ms. O'Connor suggested a benchmark with opportunities looking at other states' DEC programs. SAI would help facilitate this conversation within 8 State Meth Initiative. Ms. LaWall said a need for legislative change for defining a child found in a drug (meth) environment, statute says "serious physical injury" need for statutory change if child is found in a location with methamphetamine in their system. Ms. Copple said a need for data-collection. Need for someone to put forward the legislation, a legislator.

#### Recommendation 10

Need to look at contractors and see if more people certified. Not enough being certified, overall lab incidents have decreased. Mr. Rosky says that private firms haven't been interested in certifying these contractors since lab numbers have fallen. Mr. Sherrard expects that lab numbers will increase (because of Mexico law), and the market will drive the need for certification among contractors. Mr. Copple says more focus, specifically strengthening to address enforcement and financial capacity for owners to clean up (tax rebate, no-interest loans, homeowner insurance etc). By statute, this is an untouchable home, but local governmental and non-governmental bodies want to avoid touching them.

## LUNCH

Ms. LaWall called for a break for lunch The Meth Task Force took a short break for lunch.

# INTRODUCTION OF INDIANA METH TASK FORCE

Ms. LaWall introduced representatives from Indiana – T. Neil Moore, Executive Director, Indiana Criminal Justice Institute and Sonya R. Cleveland, Substance Abuse Services Division Director, Indiana Criminal Justice

Ms. Cleveland said it was very interesting to look at comparisons with Arizona. She will provide an overview of the Meth Free Indiana Initiative. This body has a direct relationship with the Governor's Office through John von Arx. Governor's Commission for a Drug Free Indiana established by statute in 1989 along with ONDCP, mirrors the federal body. Coordinate prevention, treatment and enforcement, 16 members and 4 adhoc legislators, chaired by the governor or a member on his/her. It is required to coordinate all local and statewide substance abuse efforts. She notes Indiana is fortunate to have a statute that establishes interagency council on drugs to coordinate funding among agencies etc. Meth Free Coalition was empowered to be that particular interagency council to carry out their goals.

Meth Free Indiana hosted inaugural meeting in May 2005, charged Indiana Criminal Justice Institute to implement and oversee the coalition. Local coordinating council (1 per 92 counties), Meth Free Indiana Coalition (interagency council on drugs) and the SPF SIG report to the Governor's Commission for a Drug Free Indiana. IN awarded SPF SIG, priorities − UAD, cocaine and methamphetamine. Meth Free IN Coalition coordinates local and state coordination for 10 focus groups. Early Accomplishments through legislation: "Meth Protection Act" (pseudoephedrine restrictions → decline in meth labs), established procedure to report meth and meth-related crime at the local level (level of detail including involvement of children, precursor chemicals) and reported to ICJI monthly although some competition between state and local law enforcement agencies "Family Housing Complex" referred to contamination and remediation of buildings affected by meth, including hotels/motels and apartments, increased manufacturing of narcotics within residential complex to Class C felony

Mr. Moore appointed to position on March 16, observed training at IN State Fair, work with ACE (Advanced Criminal Enforcement). ACE provides interagency coordination, also reduce importation and distribution of meth through IN. Indiana located geographically at central hub with lots of interstate highways. Collaborative partners at federal, state levels, based I-69 "Blitz Area" on agencies involved in the area (which federal law enforcement agencies). There is a need for ICJI explanation of meth increases in northern Indiana. Accomplishments: IN State Policy Meth Suppression Section, state police container program, clan lab cleanup, increased public awareness, lab takedown unit.

Mr. Copple asked about the Fusion Process in ACE. Mr. Moore said that the protocol was set to identify agencies along a stretch of highway, explain ACE to enforcement agency participants with grant money. Officers must call onto the IN Intelligence Fusion center, with link to EPIC (El Paso, TX), officers can route requests to EPIC, and is linked into ACE. Ms. Copple added that there were 22 federal, state and local law enforcement

association groups to discuss resources, established without new money, about how to leverage resources more effectively. Co-training, information sharing shared, designed pilot program in 3 hours. Goal to increase training to law enforcement and connected to Department of Homeland Security, Human Trafficking etc. Strategic collaborative process. Look for regional jurisdiction team, a Sergeant pitch to bring together Indianapolis with interstate hub, attempt to cover the hub with interdiction-trained law enforcement officers. Perhaps with national implications as it requires Desert Snow-trained officers, 9 counties. Question that this could be evolution of ACE, do they create regional interdiction task forces? Total lab seizures slightly decreasing, uptick by march. Data by March 2008, prelimary information shows increase in lab seizures to show more effective law enforcement. 2007 data shows perhaps 3 factors had an impact on lab seizures. Clean Living is Freedom for Ever (CLIEF) an IN Department of Corrections effort to track recidivism, a treatment outreach for meth users. Treatment providers receive SAMHSA money, only treatment data available for Hoosier Assistance Plan (HAP) a positive trend for treatment for meth abusers, also secondary treatment.

Indiana has made progress in reducing the impact of meth manufacturing. Concern for the increase of meth distribution and use, continues to be a problem as importation and trafficking. They see imports as a bigger problem, perhaps not domestic production. Mr. Coulson asked about the increase in arrests due to plant seizures. Mr. Moore said that the trend is new and no formal evaluation as to why, only anecdotal change through outreach, counterpoint. Sonya also said that meth officers and law enforcement agencies review paper logs by hand (only tracking mechanism available) every month, this communication and collaboration may have helped. Mr. Rosky asked if ACE was tied into the national level like Arizona's. Mr. Moore did not think that it was part of it. The Blitz would be staggered by time and location to reduce movement. Preference that every officer has Desert Snow training could automatically and online report to Black Asphalt database. Rich says Black Asphalt wasn't tied into national system, a "trophy case," but information would be valuable to DA etc. Mr. Coulson said they are getting information from Indiana fusion center. Ms. Cleveland says EPIC reporting required as well. Ms. Zeigler asked if funding requests had to come institutionally, but the sergeant who worked with ICJI used his working relationship. Mr. Benham asked why the peaks, Ms. Cleveland said a general spike in Fall because of harvest season. Ms. Copple said IN has Tamper Tag initiative for agribusiness to protect farmers with legal liability. Ms. Cleveland said there is a tip-sheet initiative for people who frequent homes (real estate persons, home care etc) useful for them to identify properties. Ms. LaWall asked for a copy of that tip-sheet and the Meth Reporting Form.

# PHASE III UPDATE

Ms. Kreibich provided update on phase III funding for the Meth Coalitions. In responding to Ms. LaWall, she noted that most Coalitions are receiving \$30,000 and two of the Coalitions are receiving \$10,000

# **FUTURE MEETING SCHEDULE**

Ms. LaWall mentions the next meeting is tentatively set for September 18, 2008 from 10-1.

# **CALL TO PUBLIC**

Ms. LaWall stated that there are no members of the public and there wouldn't be a call to the public.

Ms. Ziegler noted that there was an anticipated \$2M cut to ACJC, however; \$1M was cut. Mr. Copple reminded the group that comments to be submitted regarding the outcomes report – please have to Ms. Kreibich by next Monday

# **ADJOURN**

Ms. LaWall adjourned the meeting at 1:46 p.m.